EMMET COUNTY

PROPERTY OWNER’S

PERMIT GUIDE

 Permit Guide Covers:

• Wetlands
• Inland Lakes and Streams
• Great Lakes & Connecting Waters
• Floodplains
• Shoreline Management
• High Risk Erosion Areas
• Soil Erosion and Sedimentation Control
• Sand Dunes
• Aquatic Nuisance Species Control
• Large Quantity Water Withdrawals
• Septic Systems
• Local Zoning and Building
Our actions in and around Emmet County can have direct, and often times, adverse impacts on natural resources. For this reason, policies have been adopted at the federal, state, and local levels that regulate certain activities to assure that our water resources are not only protected, but improved over time. These policies protect water quality, limit erosion, conserve wildlife and vegetation, and preserve the natural beauty of the region.

At first glance, the process of obtaining a permit looks complicated and difficult to understand. This booklet was written to help you better understand which permits you may need when doing certain types of work. This booklet is meant to be a guide only. Always check with the appropriate agencies/offices before beginning any work.
Within a wetland

**You need a:** MDEQ/USACE Joint Permit
Contact Michigan Department of Environmental Quality (MDEQ), Water Resources Division
U.S. Army Corps of Engineers (USACE), Detroit District

Within 500 feet of a lake or stream

**You need a:**

- Soil Erosion and Sedimentation Permit
Contact County or Local Soil Erosion Office
- MDEQ/USACE Joint Permit
Contact MDEQ, Water Resources Division

Within or on the shore of an inland lake or stream

**You need a:** MDEQ/USACE Joint Permit
Contact MDEQ, Water Resources Division

Disturbing 1 acre or more

**You need a:** Soil Erosion and Sedimentation Permit
Contact County or Local Soil Erosion Office

Along the Great Lakes and connecting waters

**You need a:** MDEQ/USACE Joint Permit
Contact MDEQ, Water Resources Division
USACE, Detroit District

Within designated sand dunes

**You need a:** Critical Dune Permit
Contact MDEQ, Water Resources Division

Using chemicals to control aquatic plants

**You need an:** Aquatic Nuisance Control Permit
Contact MDEQ, Aquatic Nuisance Control Program

Within a riverine floodplain

**You need a:** Floodplain Permit
Contact MDEQ, Water Resources Division

A new or increased water withdrawal

**You need a:** Water Withdrawal Registration or Permit
Contact MDEQ, Water Resources Division

Leveling or grooming of sand

**You need a:** USACE Permit for Minor Shoreline Work
Contact USACE, Detroit District

Installing or repairing a septic system

**You need a:** Septic Permit
Contact Health Department of Northwest Michigan

Within a designated high risk erosion area

**You need a:** MDEQ/USACE Joint Permit
Contact MDEQ, Water Resources Division

A construction or land use activity

**You need a:** Local Zoning or Building Permit
Contact Local Planning and Zoning Department

Contact information for these agencies can be found on the back cover.

Some activities require multiple permits from local, state, and federal governments. Be sure to check with all levels to find out if a permit is required prior to beginning any activity.
Apply for a: MDEQ/USACE Joint Permit
Permit application available at: www.michigan.gov/jointpermit

Wetlands are regulated under Michigan’s Wetland Protection Act and Section 404 of the Federal Clean Water Act.

A permit is needed if wetlands will be disturbed as part of any development or restoration plan. Examples of work that require a permit include:

• Filling or placing material in a wetland
• Dredging or removing soil from a wetland
• Draining water from a wetland
• Constructing or maintaining a use or development in a wetland, such as constructing a boardwalk, pond, or driveway

Under Michigan’s Wetland Protection Act, Part 303 of the Natural Resources and Environmental Protection Act (Act 451 of 1994), the MDEQ regulates wetlands of any size that are “contiguous” to another waterbody or wetlands that are greater than five acres. Wetlands connected to or within 500 feet of an inland lake, stream, or pond and connected to or within 1,000 feet of a Great Lake generally are considered contiguous.

Under Section 404 of the Clean Water Act, the USACE regulates discharging dredged and/or fill material into the Great Lakes and connecting channels, including Little Traverse Bay, Crooked and Pickerel Lakes, and adjacent wetlands. The MDEQ and the USACE have a Joint Permit Application which covers all areas of the State, including projects where the USACE has jurisdiction. However, separate state and federal permits are required. If you are doing work on the Great Lakes or a connecting channel make sure you have obtained both permits before beginning work.

In order to get a permit, you must show that you avoided and minimized impacts to the wetland resources to the greatest extent possible and that no other viable alternatives are available.

More information on wetland permits can be found at www.michigan.gov/wetlands.
Most activities that occur within or along the shoreline of inland lakes and streams are regulated under Michigan’s Inland Lakes and Streams Act.

Examples of work on an inland lake or stream that require a permit include:
- Dredging, filling, constructing or placing a structure on bottomlands, such as beach sanding and installation of riprap, a breakwater, or a permanent dock
- Constructing or operating a marina
- Structurally interfering with natural flow of water
- Connecting a ditch, pond, or canal to an inland lake or stream

Under Michigan’s Inland Lakes and Streams Act, Part 301 of the Natural Resources and Environmental Protection Act (Act 451 of 1994), MDEQ regulates shoreline activity that occurs below the Ordinary High Water Mark (OHWM) or below the highest legal lake level.

The OHWM is the line between upland and bottomland that persists through successive changes in water levels. Below the OHWM, the presence and action of the water is so common or recurrent that the character of the land is marked distinctly from the upland. This mark is apparent in the soil itself, the configuration of the surface of the soil, and the vegetation. Some inland lakes have an OHWM established by law.

In order to get a permit, you must show that the project will not adversely affect the public trust or riparian rights, or impair or destroy any of the waters or other natural resources of the State.

More information on inland lakes and streams permits can be found at www.michigan.gov/deqinlandlakes.
Most activities that occur in navigable waters of the U.S., including the Great Lakes and connecting channels, are regulated under state and federal laws.

Examples of work that require a permit include:

- Dredging, filling, constructing or placing a structure on bottomlands
- Shoreline protection such as riprap, seawalls, or bulkheads
- Groins
- Boat ramps, permanent docks, or piers
- Boardwalks, walkways, or pathways


The USACE regulates work waterward of the OHWM of navigable waters under Section 10 of the Rivers and Harbors Act. The USACE also regulates discharges of fill material into waters of the U.S. under Section 404 of the Clean Water Act. This means USACE regulates activities on Little Traverse Bay and Crooked and Pickerel Lakes. The MDEQ and the USACE have a Joint Permit Application for projects over which both agencies have jurisdiction. However, separate state and federal permits are required. If you are doing work on the Great Lakes or a connecting channel, including Little Traverse Bay and Crooked and Pickerel Lakes, make sure you have obtained both permits before beginning work.

In order to get a permit, you must show that the project will not adversely affect the public trust or riparian rights, or impair or destroy any of the waters or other natural resources of the State.

More information on permits for activities occurring in the Great Lakes and connecting channels can be found at http://www.michigan.gov/deq/0,4561,7-135-3313_3677_3702--,00.html (State) or www.lre.usace.army.mil/Missions/RegulatoryProgramandPermits.aspx (Federal).
Activities in floodplains are regulated under Michigan’s Water Resources Protection Act.

Examples of work in a floodplain that require a permit include:
- Building a house
- Placement of fill
- Installing a culvert

A river, stream, lake, or drain may, on occasion, overflow their banks and inundate adjacent land areas. The land that is inundated by water is defined as a floodplain. In Michigan, and nationally, the term floodplain has come to mean the land area that will be inundated by the overflow of water resulting from a 100-year flood (a flood which has a 1% chance of occurring any given year).

Under the Floodplain Regulatory Authority found in Michigan's Water Resources Protection Act, Part 31 of the Natural Resources and Environmental Protection Act (Act 451 of 1994), the MDEQ requires a permit for any construction, fill, or alteration of a floodplain of a river, stream, or drain which has a drainage area greater than or equal to 2 square miles.

In general, construction and fill may be permitted in the portions of the floodplain that are not a floodway, if local ordinance and building standards are met (see Local Zoning and Building on page 12), and compensating excavation is provided equal to the volume of fill placed in the floodplain. Floodways are the channel of a river or stream and those portions of the floodplain adjoining the channel which are reasonably required to carry and discharge the 100 year flood. These are areas of moving water during times of flood. New residential construction is specifically prohibited in the floodway.

A permit under Part 31 is not required from the MDEQ for alterations within the floodplains of the Great Lakes, inland lakes, or watercourses which have a drainage area less than 2 square miles.

More information on floodplain permits can be found at [www.michigan.gov/floodplainmanagement](http://www.michigan.gov/floodplainmanagement).
Shoreline Management

Apply for a: USACE Short Application for Minor Shoreline Work
Permit application available at:
www.lre.usace.army.mil/Portals/69/docs/regulatory/PDFs/USACE_Shoreline_Short_Application.pdf

USACE requires a permit for leveling of sand and grooming of sandy or vegetated areas, which includes removal of vegetation.

Shoreline management activities between the OHWM and the water’s edge on the Great Lakes and their connected waters, including Little Traverse Bay and Crooked and Pickerel Lakes, are regulated under Section 10 of the Federal Rivers and Harbors Act and Section 404 of the Federal Clean Water Act.

In order to get a shoreline management permit, you must meet the following conditions:

• The area from which the sand will be relocated or the area to be groomed, and the area proposed for discharge of the sand, must be non-wetland areas where under normal circumstances vegetation is non-existent, very sparse, or consists predominantly of plants not typically adapted to wetland conditions
• No work is authorized waterward of the existing water’s edge at the time the work is performed
• The area proposed for work is composed of unconsolidated and unstable sand that is constantly shifting due to wind and wave forces and provides little habitat for aquatic and/or upland species
• For leveling, the amount of sand to be relocated is limited to two cubic yards per linear foot of the applicant’s frontage. For grooming, the amount of sand disturbance may not exceed 4 inches below the surface
• All collected debris must be disposed of in an upland area landward of the USACE OHWM and outside of any wetland
• An inspection has been performed by USACE regulatory personnel to verify site conditions or, if possible, the applicant provides dated site photographs clearly indicating the conditions of the entire work area

Shoreline management activities below the water’s edge and in coastal wetlands also require a permit from the MDEQ under Michigan’s Wetland Protection Act (See Wetlands on page 2).

More information on shoreline management permits can be found at www.lre.usace.army.mil/Missions/RegulatoryProgramandPermits/ApplyForAPermit.aspx.
Construction in designated high risk erosion areas is regulated under Michigan’s Part 323 of the Natural Resources and Environmental Protection Act.

Examples of projects that require a permit include:

- Construction of a house, garage, or addition
- Construction of a commercial building
- Installation or upgrade of a septic system
- Substantial reconstruction of an existing home

Under Michigan’s High Risk Erosion Program, any person proposing to erect, install, move, or enlarge a permanent structure on a parcel in a high risk erosion area must obtain a permit from the MDEQ prior to commencement of construction. High risk erosion areas are those shorelands of the Great Lakes where recession of the landward edge of active erosion has been occurring at a long-term average rate of one foot or more per year, over a minimum period of 15 years.

There are designated high risk erosion areas along the shorelines in the Townships of Bear Creek, Bliss, Cross Village, Readmond, Resort, and West Traverse. Township maps showing the locations and setbacks for each of the areas is available on the MDEQ website.

More information on high risk erosion area permits can be found at [www.mi.gov/shorelands](http://www.mi.gov/shorelands).
If you will be disturbing soils, removing existing vegetation, or changing topography within 500 feet of a lake or stream, you will need a Soil Erosion and Sedimentation Control Permit from the County or local soil erosion inspector or officer.

Under Soil Erosion and Sedimentation Control (SESC), Part 91 of the Natural Resources and Environmental Protection Act (Act 451 of 1994), earth change activities such as excavating, filling, grading, and building, are regulated if they occur within 500 feet of a lake or stream, disturb more than one acre of land, or result in or contribute to soil erosion or the accumulation of sedimentation in adjacent properties or waters of the State.

Soil erosion officers review soil erosion and sedimentation control plans, issue permits, and take enforcement actions when necessary to ensure compliance with Part 91. If you reside within the City of Petoskey, submit your soil erosion permit application to the Petoskey Department of Public Works. All other residents within Emmet County can submit the soil erosion and sedimentation permit application to the Emmet County Planning, Zoning, and Construction Resources Office.

If your property is in a regulated area such as a wetland, critical dune, or within 500 feet of an inland lake or stream, other state and federal permits are also required. The MDEQ/USACE Joint Permit application is available at [www.michigan.gov/jointpermit](http://www.michigan.gov/jointpermit).

More information on soil erosion and sedimentation permits can be found at [www.michigan.gov/soilerosion](http://www.michigan.gov/soilerosion).
Activities in designated sand dunes are regulated under Michigan’s Sand Dune Protection and Management Act.

Examples of work in sand dunes that require a permit include:

- Construction of a house or garage
- Building a road or driveway
- Installing a septic system
- Installing retaining walls
- Sand and vegetation removal

Under Michigan's Sand Dune Protection and Management Act, Part 353 of the Natural Resources and Environmental Protection Act (Act 451 of 1994), the MDEQ requires a permit for those activities which significantly alter the physical characteristics of a Critical Dune Area or for a contour change in a Critical Dune Area.

There are designated Critical Dune Areas along the shorelines in the Townships of Bear Creek, Bliss, Cross Village, Little Traverse, and Wawatam. Township maps showing the locations of Critical Dune Areas are available on the MDEQ website.

More information on sand dune permits can be found at www.michigan.gov/criticaldunes.
Chemical control for many invasive species, such as Eurasian watermilfoil, curly-leaf pondweed, purple loosestrife, and invasive *Phragmites*, is regulated under Part 33, Aquatic Nuisance Control, of the Natural Resources and Environmental Protection Act (Act 451 of 1994).

The MDEQ’s Aquatic Nuisance Control Program issues permits for chemical treatment to waters of the State or exposed Great Lakes bottomlands below the OHWM for control of aquatic nuisances, such as aquatic plants, algae, and swimmer’s itch cercaria.

Chemical treatment is generally limited to 100 feet of frontage per residentially developed property, extending to the 5-foot depth contour or 300 feet from the shoreline, whichever is closer. Each permit normally requires the permittee to notify, in writing, an owner of any waterfront property within 100 feet of the area of impact before the initial chemical treatment each year. Water use restrictions, including a 24 hour swimming restriction, may be imposed in the area(s) of treatment.

A permit is generally not required from the MDEQ to control aquatic vegetation in inland lakes by mechanical harvesting as long as the bottom sediments are not disturbed. Mechanical harvesting does require a permit from the USACE if the activity is conducted along the Great Lakes and their connecting waters, including Little Traverse Bay and Crooked and Pickerel Lakes. (See Shoreline Management on page 6).

**More information on aquatic nuisance species permits can be found at** [www.michigan.gov/anc](http://www.michigan.gov/anc).
All new or increased large quantity withdrawals are regulated under Michigan’s Great Lakes Preservation Act. The purpose is to manage, protect, and conserve the waters of the State for the public trust, interest, and riparian rights.

Under the Great Lakes Preservation Act, Part 327, any withdrawal greater than 100,000 gallons per day, averaged over any 30 day period, must register with the State of Michigan using the online Water Withdrawal Assessment Tool (WWAT). That equates to a rated pump capacity of 70 or more gallons per minute (gpm).

The Water Withdrawal Assessment Tool (WWAT) is designed to estimate the likely impact of a water withdrawal on nearby streams and rivers. All new withdrawals are prohibited from causing an Adverse Resource Impact to the waters of the State. Use of the WWAT is required prior to beginning any new or increased large quantity withdrawal from the waters of the State, including all groundwater, inland surface water, and the Great Lakes and connecting channels. The Water Withdrawal Assessment Tool can be accessed at www.deq.state.mi.us/wwat.

Any withdrawal greater than 2,000,000 gallons per day (2 MGD) requires a permit under Part 327.

More information on water withdrawals can be found at www.mi.gov/wateruse.

Septic Systems

Septic permits are issued by departments of health. People are required to get septic permits for health and safety reasons.

Examples of work that require a septic system permit include:

• Installing a septic system to serve a new home
• Repairing or replacing a septic system to serve an existing home with a failing system
• Replacing or upgrading an existing septic system to accommodate a building addition

In order to get a permit, the Health Department must confirm that the septic system serving a property is adequate and meets the requirements in the Health Department of Northwest Michigan District Sanitary Code for Emmet County.

More information on septic permits can be found at www.nwhealth.org/septiccare.html.
Zoning Permits

A zoning permit is used to ensure that the proposed land use activities are consistent with local zoning laws. In general, zoning regulates location, size, height, number of stories, and use of buildings and land.

Examples of work that require a zoning permit include:

- New use of land
- New use of buildings
- Most exterior modifications to existing structures

Emmet County Planning and Zoning Department issues zoning permits for the following Townships: Bear Creek, Bliss, Carp Lake, Center, Cross Village, Friendship, Littlefield, Little Traverse, Maple River, McKinley, Readmond, Springvale, Wawatam, and West Traverse.

In Little Traverse and West Traverse Township, zoning permits for residential properties are issued by the Emmet County Planning and Zoning Department but all other zoning issues such as site plan review, special use permits, and zoning variances are reviewed by the Townships.

To apply for a zoning permit in a township under Emmet County zoning jurisdiction, contact the Emmet County Planning and Zoning Department.

More information on zoning permits can be found at http://www.emmetcounty.org/officials-departments/planning-zoning-and-construction-resources/.

Building Permits

Building permits are a requirement of the state building code, which is a minimum set of construction standards and safety requirements that ensure buildings and structures are safe to use and occupy. Most building permits are issued by local units of government, such as city, county, or township.

Examples of work that require a building permit include:

- New construction
- Additions, decks, siding and re-shingling, and remodeling projects
- Changing the use of the building or spaces within
- Building walls or altering a structure

A building permit can be applied for by the property owner, the building contractor, the architect, or anyone authorized to act as a representative of the property owner.

More information on building permits can be found at http://www.emmetcounty.org/officials-departments/planning-zoning-and-construction-resources/building-construction-resources/.
Emmet County Planning, Zoning, and Building Department
John R. Watson Community Resource Center
3434 Harbor-Petoskey Rd. (M-119), Suite E
Harbor Springs, MI 49740
231-348-1735
pzcr@emmetcounty.org

www.emmetcounty.org/officials-departments/planning-zoning-and-construction-resources/

To apply for a zoning permit outside of Emmet County zoning jurisdiction, contact the appropriate Township, Village, or City.

Little Traverse Township
231-526-0351
www.harborinc.org/little-traverse-township-14/
Zoning Administrator - William Dohm

Pleasantview Township
231-526-8140
www.harborinc.org/pleasantview-township-15/
Zoning Administrator - Jack Sommerville

Resort Township
231-347-7915
www.resorttownship.org
Zoning Administrator - Larry Houghton

West Traverse Township
231-526-7361
www.harborinc.org/west-traverse-township-17/

Alanson
231-548-5269
www.villageofalanson.com
info@villageofalanson.com

Mackinaw City
231-436-5351
www.mackinawcity.org
zoning@mackinawcity.org

Pellston
231-838-4499
www.pellstonmi.com
Zoning Administrator - Randy Bricker

Harbor Springs
231-526-2104
www.cityofharborsprings.com
Zoning Administrator – Jeff Grimm
assessor@cityofharborsprings.com

Petoskey
231-347-2500
www.petoskey.us
Zoning Administrator - Amy Tweeten